



# Washington State Auditor's Office

Government that works for citizens

## Financial Statements Audit Report City of DuPont

Pierce County

For the period January 1, 2015 through December 31, 2015

Published November 21, 2016

Report No. 1017897





## Washington State Auditor's Office

November 21, 2016

Mayor and City Council  
City of DuPont  
Dupont, Washington

### **Report on Financial Statements**

Please find attached our report on the City of DuPont's financial statements.

We are issuing this report in order to provide information on the City's financial condition.

Sincerely,

A handwritten signature in black ink that reads "Troy X. Kelley".

TROY KELLEY  
STATE AUDITOR  
OLYMPIA, WA

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS***

**City of DuPont  
Pierce County  
January 1, 2015 through December 31, 2015**

Mayor and City Council  
City of DuPont  
Dupont, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the City of DuPont, Pierce County, Washington, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's financial statements, and have issued our report thereon dated November 1, 2016.

We issued an unmodified opinion on the fair presentation of the City's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared by the City using accounting practices prescribed by Washington State statutes and the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual described in Note 1, which is a basis of accounting other than GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

**INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Troy X. Kelley". The signature is fluid and cursive, with "Troy" and "X." on the first line and "Kelley" on the second line.

TROY KELLEY

STATE AUDITOR

OLYMPIA, WA

November 1, 2016

## INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

### City of DuPont Pierce County January 1, 2015 through December 31, 2015

Mayor and City Council  
City of DuPont  
Dupont, Washington

### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the City of DuPont, Pierce County, Washington, for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's financial statements, as listed on page 10.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Washington State statutes and the *Budgeting, Accounting and Reporting System* (BARS) manual prescribed by the State Auditor described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor

considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Unmodified Opinion on Regulatory Basis of Accounting (BARS Manual)**

As described in Note 1, the City of DuPont has prepared these financial statements to meet the financial reporting requirements of Washington State statutes using accounting practices prescribed by the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the City of DuPont, for the year ended December 31, 2015, on the basis of accounting described in Note 1.

### **Basis for Adverse Opinion on U.S. GAAP**

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. The effects on the financial statements of the variances between GAAP and the accounting practices the City used, as described in Note 1, although not reasonably determinable, are presumed to be material. As a result, we are required to issue an adverse opinion on whether the financial statements are presented fairly, in all material respects, in accordance with GAAP.

### **Adverse Opinion on U.S. GAAP**

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the City of DuPont, as of December 31, 2015, or the changes in financial position or cash flows for the year then ended, due to the significance of the matter discussed in the above "Basis for Adverse Opinion on U.S. GAAP" paragraph.

## **Other Matters**

### ***Supplementary and Other Information***

Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Liabilities is presented for purposes of additional analysis, as required by the prescribed BARS manual. This schedule is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

## **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 1, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



TROY KELLEY

STATE AUDITOR

OLYMPIA, WA

November 1, 2016

## FINANCIAL SECTION

**City of DuPont  
Pierce County  
January 1, 2015 through December 31, 2015**

### **FINANCIAL STATEMENTS**

Fund Resources and Uses Arising from Cash Transactions – 2015  
Fiduciary Fund Resources and Uses Arising from Cash Transactions – 2015  
Notes to Financial Statements – 2015

### **SUPPLEMENTARY AND OTHER INFORMATION**

Schedule of Liabilities – 2015

**City of DuPont**  
**Fund Resources and Uses Arising from Cash Transactions**  
**For the Year Ended December 31, 2015**

		<b>Total for All Funds (Memo Only)</b>	<b>001 General Fund</b>	<b>101 Streets</b>
<b>Beginning Cash and Investments</b>				
30810	Reserved	877,424	-	-
30880	Unreserved	8,847,052	2,729,292	28,194
388 & 588	Prior Period Adjustments, Net	-	-	-
<b>Operating Revenues</b>				
310	Taxes	6,583,298	5,947,402	-
320	Licenses and Permits	330,921	321,772	1,275
330	Intergovernmental Revenues	468,299	121,117	212,552
340	Charges for Goods and Services	4,285,632	454,277	59,410
350	Fines and Penalties	79,658	57,240	-
360	Miscellaneous Revenues	157,738	125,525	16,130
Total Operating Revenues:		<u>11,905,546</u>	<u>7,027,333</u>	<u>289,367</u>
<b>Operating Expenditures</b>				
510	General Government	1,406,933	1,393,295	-
520	Public Safety	3,609,493	3,605,760	-
530	Utilities	2,175,794	-	-
540	Transportation	626,181	134,996	491,010
550	Natural and Economic Environment	730,103	730,103	-
560	Social Services	-	-	-
570	Culture and Recreation	594,494	446,072	-
598	Miscellaneous Expenses	-	-	-
Total Operating Expenditures:		<u>9,142,998</u>	<u>6,310,226</u>	<u>491,010</u>
Net Operating Increase (Decrease):		<u>2,762,548</u>	<u>717,107</u>	<u>(201,643)</u>
<b>Nonoperating Revenues</b>				
370-380, 395 & 398	Other Financing Sources	139,753	24,678	-
391-393	Debt Proceeds	9,948,839	8,215,163	-
397	Transfers-In	1,198,499	113,000	220,000
Total Nonoperating Revenues:		<u>11,287,091</u>	<u>8,352,841</u>	<u>220,000</u>
<b>Nonoperating Expenditures</b>				
580, 596 & 599	Other Financing Uses	9,925,877	8,144,145	-
591-593	Debt Service	1,389,780	80,400	-
594-595	Capital Expenditures	717,827	233,394	10,218
597	Transfers-Out	1,198,499	702,195	-
Total Nonoperating Expenditures:		<u>13,231,983</u>	<u>9,160,134</u>	<u>10,218</u>
<b>Net Increase (Decrease) in Cash and Investments:</b>		<u>817,656</u>	<u>(90,186)</u>	<u>8,139</u>
<b>Ending Cash and Investments</b>				
5081000	Reserved	922,595	240,158	-
5088000	Unreserved	9,619,537	2,398,952	36,332
<b>Total Ending Cash and Investments</b>		<u>10,542,132</u>	<u>2,639,110</u>	<u>36,332</u>

*The accompanying notes are an integral part of this statement.*

<b>103 Hotel/Motel Tax Fund</b>	<b>104 Public Safety Mitigation Fund</b>	<b>160 Drug Enforcement Fund</b>	<b>202 LTGO Fund</b>	<b>301 LID Fund</b>	<b>401 Water</b>
275,818	388,468	9,298	-	203,840	-
-	-	-	-	-	2,967,340
-	-	-	-	-	-
140,760	-	-	-	495,136	-
7,874	-	-	-	-	-
-	-	-	-	15,289	-
-	13,864	-	-	-	2,386,949
-	-	-	-	-	22,418
401	1,106	15	1	531	6,293
<b>149,035</b>	<b>14,970</b>	<b>15</b>	<b>1</b>	<b>510,956</b>	<b>2,415,660</b>
-	-	-	-	-	-
-	3,685	-	-	-	-
-	-	-	-	-	1,476,303
-	-	-	-	-	-
-	-	-	-	-	-
141,366	-	-	-	7,056	-
-	-	-	-	-	-
<b>141,366</b>	<b>3,685</b>	<b>-</b>	<b>-</b>	<b>7,056</b>	<b>1,476,303</b>
<b>7,669</b>	<b>11,285</b>	<b>15</b>	<b>1</b>	<b>503,900</b>	<b>939,357</b>
-	-	-	-	-	94,325
-	-	-	3,275	-	1,071,200
-	-	-	835,304	-	30,195
-	-	-	838,579	-	1,195,720
-	-	-	-	-	1,122,532
-	121,388	-	837,580	62,610	190,691
25,604	-	-	-	12,950	196,955
48,000	-	-	-	448,304	-
<b>73,604</b>	<b>121,388</b>	<b>-</b>	<b>837,580</b>	<b>523,864</b>	<b>1,510,178</b>
<b>(65,935)</b>	<b>(110,103)</b>	<b>15</b>	<b>1,000</b>	<b>(19,964)</b>	<b>624,899</b>
209,882	278,364	9,313	1,001	183,877	-
-	-	-	-	-	3,592,235
<b>209,882</b>	<b>278,364</b>	<b>9,313</b>	<b>1,001</b>	<b>183,877</b>	<b>3,592,235</b>

*The accompanying notes are an integral part of this statement.*

**403 Storm Water  
Management  
Fund**

**501 ER&R Fund**

-	-
1,769,154	1,353,072
-	-
-	-
-	-
119,341	-
1,155,717	215,415
-	-
3,409	4,327
<hr/> 1,278,467	<hr/> 219,742
-	13,638
-	48
699,491	-
-	175
-	-
-	-
-	-
-	-
<hr/> 699,491	<hr/> 13,861
<hr/> 578,976	<hr/> 205,881
20,750	-
659,200	-
-	-
<hr/> 679,950	<hr/> -
659,200	-
97,111	-
289	238,417
<hr/> 756,600	<hr/> 238,417
<b>502,326</b>	<b>(32,536)</b>
-	-
2,271,480	1,320,538
<b>2,271,480</b>	<b>1,320,538</b>

*The accompanying notes are an integral part of this statement.*

**City of DuPont**  
**Fiduciary Fund Resources and Uses Arising from Cash Transactions**  
**For the Year Ended December 31, 2015**

		<b>631</b>
	<b>Total for All Funds (Memo Only)</b>	<b>Transportation Benefit District</b>
308	Beginning Cash and Investments	3,610
388 & 588	Prior Period Adjustments, Net	-
310-360	Revenues	-
380-390	Other Increases and Financing Sources	90,762
510-570	Expenditures	-
580-590	Other Decreases and Financing Uses	60,932
		<hr/>
	Net Increase (Decrease) in Cash and Investments:	29,830
508	Ending Cash and Investments	33,440
		33,440

*The accompanying notes are an integral part of this statement.*

**City of DuPont**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**For the Year Ended December 31, 2015**

**Note 1 - Summary of Significant Accounting Policies**

The City of DuPont was incorporated on April 12, 1951, and operates under the laws of the State of Washington applicable to a code city with a mayor/council form of government. The City is a general purpose government with its fiscal year ending December 31. The City provides a broad range of general government services including law enforcement, fire protection, public works, water, and storm utilities.

The City reports financial activity in accordance with the *Cash Basis Budgeting, Accounting and Reporting System* (BARS) Manual prescribed by the State Auditor's Office under the authority of Washington State law, Chapter 43.09 RCW. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- Financial transactions are recognized on a cash basis of accounting as described below.
- Component units are required to be disclosed, but are not included in the financial statements.
- Government-wide statements, as defined in GAAP, are not presented.
- All funds are presented, rather than a focus on major funds.
- The *Schedule of Liabilities* is required to be presented with the financial statements as supplementary information.
- Supplementary information required by GAAP is not presented.
- Ending balances are not presented using the classifications defined in GAAP.

**A. Fund Accounting**

Financial transactions of the government are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprises its cash and investments, revenues and expenditures. The government's resources are allocated to and accounted for in individual funds depending on their intended purpose. Each fund is reported as a separate column in the financial statements. The following fund types are used:

**GOVERNMENTAL FUND TYPES**

**General Fund**

This fund is the primary operating fund of the government. It accounts for all financial resources except those required or elected to be accounted for in another fund.

**Special Revenue Funds**

These funds account for specific revenue sources that are restricted or committed to expenditures for specified purposes of the government.

**Debt Service Funds**

These funds account for the financial resources that are restricted, committed, or assigned to expenditures for principal, interest and related costs on general long-term debt.

**Capital Projects Funds**

These funds account for financial resources which are restricted, committed, or assigned for the acquisition or construction of capital facilities or other capital assets.

**PROPRIETARY FUND TYPES****Enterprise Funds**

These funds account for operations that provide goods or services to the general public and are supported primarily through user charges.

**Internal Service Funds**

These funds account for operations that provide goods or services to other departments or funds of the government on a cost reimbursement basis.

**FIDUCIARY FUND TYPES:**

Fiduciary funds account for assets held by the government in a trustee capacity or as an agent on behalf of others.

**Agency Funds**

These funds are used to account assets that the government holds on behalf of others in a custodial capacity.

**B. Basis of Accounting and Measurement Focus**

Financial statements are prepared using the cash basis of accounting and measurement focus. Revenues are recognized when cash is received and expenditures are recognized when paid.

In accordance with state law the City also recognizes expenditures paid during twenty days after the close of the fiscal year for claims incurred during the previous period.

**C. Budgets**

The City adopts annual appropriated budgets for all funds. These budgets are appropriated at the fund level except the general fund, where budget is adopted at the department level. The budget constitutes the legal authority for expenditures at that level. Annual appropriations for these funds lapse at the fiscal year end.

Annual appropriated budgets are adopted on the same basis of accounting as used for financial reporting with the exception of debt refunding and managerial fund transfers. Amounts paid directly to escrow and not passed through the City are not appropriated. Amounts transferred to managerial funds such as reserves are recorded as expenditures and appropriated although they are eliminated from the financial statements.

The appropriated and actual expenditures for the legally adopted budgets were as follows:

Fund/Department	Final Appropriated	Actual Expenditures	Variance
<b>General Fund:</b>			
Governance	\$ 809,560	\$ 660,048	\$ 149,512
Support Services	\$ 378,273	\$ 366,173	\$ 12,100
Police Department	\$ 2,016,523	\$ 1,895,045	\$ 121,478
Fire Department	\$ 1,947,829	\$ 1,824,017	\$ 123,812
Community Development	\$ 749,194	\$ 690,094	\$ 59,100
Public Works	\$ 992,111	\$ 843,462	\$ 148,649
Non-Departmental	\$ 1,247,990	\$ 1,219,943	\$ 28,047
<i>Total General Fund (budget basis)</i>	\$ 8,141,480	\$ 7,498,782	\$ 642,698
<i>Non-budgeted refunding</i>		\$ 8,172,413	
<i>Total General Fund</i>		\$ 15,671,195	
Street Fund	\$ 565,933	\$ 501,229	\$ 64,704
Street Depreciation Fund	\$ 28,413	\$ 19,157	\$ 9,256
Hotel/Motel Tax Fund	\$ 244,368	\$ 214,971	\$ 29,397
Public Safety Mitigation Fund	\$ 128,588	\$ 125,074	\$ 3,514
Technology Fund	\$ 1,968	\$ 1,968	\$ -
Glacier NW Settlement Fund	\$ 20,000	\$ 20,000	\$ -
GO Bond Debt Service Fund	\$ 837,580	\$ 837,580	\$ -
Capital Projects Fund	\$ 606,205	\$ 530,920	\$ 75,285
Water Utility Fund	\$ 1,925,176	\$ 1,915,282	\$ 9,894
<i>Plus: Non-budgeted refunding</i>		\$ 1,071,200	
<i>Total Water Utility Fund</i>		\$ 2,986,482	
Stormwater Utility Fund	\$ 920,003	\$ 796,890	\$ 123,113
<i>Plus: Non-budgeted refunding</i>		\$ 659,200	
<i>Total Stormwater Utility Fund</i>		\$ 1,456,090	
Equipment Rental/Repl. Fund	\$ 252,582	\$ 252,276	\$ 306
Transportation Benefit Dist.	\$ 86,600	\$ 60,932	\$ 25,668
<b>Total All Funds</b>	<b>\$ 13,758,896</b>	<b>\$ 12,775,061</b>	<b>\$ 983,835</b>
<i>Non-budgeted refunding</i>		\$ 9,902,813	
<i>Less transfers to managerial funds</i>		\$ (241,969)	
<b>Total per financial statements</b>		<b>\$ 22,435,905</b>	

The City Administrator is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the City of DuPont's legislative body.

The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

**D. Cash and Investments**

See Note 3, *Deposits and Investments*.

**E. Capital Assets**

Capital assets are assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of 5 years. Capital assets and inventory are recorded as capital expenditures when purchased.

**F. Compensated Absences**

Vacation leave may be accumulated up to 240 hours for all employees of the City except for twenty-four hour shift employees that are members of the DuPont Firefighters Local #3829 which may accumulate vacation leave up to 384 hours and is payable upon separation or retirement.

Sick leave may be accumulated up to 1,680 hours for twenty-four hour shift employees of the DuPont Firefighters Local #3829 and up to 1,280 hours for all other employees. Upon retirement members of the DuPont Employees' Association and the DuPont Police Officers' Association Local 165 receive 25% of their accumulated sick leave up to a maximum of 300 hours, members of the DuPont Firefighters Local #3829 receive 6.25% of their accumulated sick leave. Upon non-retirement separation employees do not receive payment for unused sick leave.

**G. Long-Term Debt**

See Note 4, *Debt Service Requirements*.

**H. Other Financing Sources or Uses**

The City's "Other Financing Sources or Uses" consist of utility and rental deposits received and paid back, retainage paid, state surcharge collected and remitted to the state, and system development charges received. In addition to these the largest amount reported is related to refunding debt proceeds paid to escrow.

## I. Risk Management

The City of DuPont is a member of the Association of Washington Cities Risk Management Service Agency (AWC RMSA). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The AWC RMSA was formed on January 1, 1989 when 32 municipalities in the State of Washington joined together by signing an Interlocal Governmental Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. As of December 31, 2015, 102 municipalities/entities participate in the AWC RMSA pool.

The AWC RMSA allows members to establish a program of joint insurance and provides risk management services to all members. All coverages are on an occurrence basis. The AWC RMSA provides all risk property, comprehensive crime, general liability, automobile liability, police liability, public officials' liability, employee fidelity and faithful performance, and equipment breakdown insurance coverage. Equipment breakdown is included with the property insurance carrier and fidelity (crime) coverage is a stand-alone policy which the AWC RMSA procures for its members. The AWC RMSA also allows members with airports to group purchase airport liability coverage.

Members pay an annual assessment to the AWC RMSA. The AWC RMSA is responsible for payment of all covered causes of loss against the jurisdiction above the stated retention. All members in the AWC RMSA have \$10 million in both per occurrence and aggregate liability limits. For the first \$1 million, AWC RMSA is self-insured for its Self-Insured Retention (SIR) of \$250,000, per occurrence, and is reinsured by Berkley Public Entity for the additional \$750,000. For the \$9 million in excess coverage limits, an excess liability policy is purchased from Starr Indemnity & Liability Company. The excess property coverage is purchased through Lexington Insurance Company using the Pool's broker, Arthur J. Gallagher Risk Management Services. In 2015, AWC RMSA carried a retention of \$100,000 and limits up to \$250 million. Since AWC RMSA is a cooperative program, there is joint liability among the participating members.

Members contract to remain in the AWC RMSA pool for a minimum of one year and must give a one-year notice before terminating participation. Even after termination, a member is still responsible for contributions to the Pool for any unresolved, unreported, and in-process claims for the period they were signatory to the Interlocal Governmental Agreement.

The AWC RMSA establishes a loss fund for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses.

In accordance with WAC 200.100.02023, the AWC RMSA is governed by a board of directors which is comprised of elected officials of participating members.

**J. Reserved Portion of Ending Cash and Investments**

Beginning and Ending Cash and Investments is reported as reserved when it is subject to restrictions on use imposed by external parties or due to internal commitments established by ordinance of the DuPont City Council. When expenditures that meet restrictions are incurred, the City intends to use reserved resources first before using unreserved amounts.

Reservations of Ending Cash and Investments consist of the following:

<b>Fund</b>	<b>Purpose</b>	<b>Amount</b>
General Fund	Revenue Stabilization	160,105
General Fund	Contingency Reserve	80,053
Hotel/Motel Tax	Tourism	209,882
Public Safety Mitigation	Fire equipment	278,364
Drug Enforcement	Drug Enforcement	9,313
Debt Service	GO Debt Payment	1,001
Capital Projects	Real Estate Excise Tax	183,877
Transportation Benefit District	Transportation Improvement	<u>33,440</u>
	Total	<u>\$ 956,035</u>

**Note 2 - Property Tax**

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Taxes are levied annually on January 1st on property value listed as of the prior May 31st. Assessed values are established by the county assessor at 100 percent of fair market value. A physical revaluation of all property is required every six years.

Taxes are due in two equal installments on April 30th and October 31st. Collections are distributed after the end of the month to the appropriate district by the county treasurer.

Property tax revenues are recognized when cash is received by the City. Delinquent taxes are considered fully collectible because a lien affixes to the property after taxes are levied.

The City of DuPont's regular tax levy rate for the year 2015 was \$1.1709 per \$1,000 on an assessed valuation of \$1,394,890,581 for a total regular levy of \$1,633,269. The City's EMS tax levy rate was \$0.4836 per \$1,000 on total assessed valuation for a total of \$674,617.

The City is permitted by law to levy up to \$3.60 per \$1,000 of assessed valuation for general governmental services. This amount may be reduced for any of the following three reasons:

- a. The Washington State Constitution limits the total regular property taxes to one percent of assessed valuation or \$10 per \$1,000 of value. If the taxes of all districts exceed this amount, each is proportionately reduced until the total is at or below the one percent limit.

- b. Initiative 747 limits the growth of regular property taxes to one percent per year or the rate of inflation, whichever is lower, after adjustments for new construction. If the assessed valuation increases by more than this legal limit due to revaluation, the levy rate will be decreased.
- c. The City may voluntarily levy taxes below the legal limit.

Special levies approved by the voters are not subject to the above limitations.

### **Note 3 – Deposits and Investments**

It is the City's policy to invest all temporary cash surpluses. The interest on these investments is prorated to the various funds.

All deposits and certificates of deposit are covered by the Federal Deposit Insurance Corporation (FDIC) and/or the Washington Public Deposit Protection Commission. All investments are insured, registered or held by the City or its agent in the government's name.

Investments are reported at fair value. Investments by type at December 31, 2015 are as follows:

Type of Investment	City of DuPont Investments	Investments held by the City for the DuPont Transportation Benefit District	Total
Local Government Investment Pool	\$10,502,325	\$33,187	\$10,535,512

### **Note 4 – Debt Service Requirements**

The accompanying Schedule of Liabilities (09) provides a listing of the outstanding debt and liability of the City of DuPont and summarizes the City's debt transactions for 2015.

The debt service requirements, including interest, to amortize all debt outstanding as of December 31, 2015, are as follows:

Year Ended December 31	Principal	Interest	Total
2016	421,445	767,671	\$1,189,116
2017	446,445	750,806	1,197,251
2018	461,445	732,942	1,194,387
2019	481,445	713,439	1,194,884
2020	470,000	691,975	1,161,975
2021-2025	2,740,000	3,069,652	5,809,652
2026-2030	3,615,000	2,193,415	5,808,415
2031-2035	4,610,000	1,214,000	5,824,000
2036-2038	3,230,000	261,800	3,491,800
<b>Total</b>	<b>\$16,475,780</b>	<b>\$10,395,700</b>	<b>\$26,871,480</b>

There are a number of other limitations and restrictions contained in the various bond indentures. The City is in compliance with all significant limitations and restrictions.

The City received its first draw on a construction Public Works Trust Fund loan during 2000 for \$1,306,771. The final draw of \$91,360.66 was received in 2005. As a result of the City transferring its sewer utility to Pierce County in July of 2008, this loan was split between Pierce County and the City. The City's portion was recorded as a new loan effective October 2008. This loan requires annual principal payments of \$31,445 and 1% interest on the outstanding balance. The outstanding balance on this new loan was \$125,780 as of December 31, 2015.

### Debt Refunding

The City issued Certificates of Participation (COPs) on April 7, 2009, for its Civic Center Project in the amount of \$18,005,000. In April 2015, the City issued \$9,240,000 of general obligation refunding bonds to retire \$8,240,000 of existing Certificates of Participation. This refunding was undertaken to reduce total debt service payments over the next 23 years by \$2,570,098. The financial statements reflect debt proceeds of \$9,948,839 and other financing uses of \$9,865,163 pertaining to this transaction.

### Note 5 – Health and Welfare

The City is a member of the Association of Washington Cities Employee Benefit Trust Health Care Program (AWC Trust HCP). Chapter 48.62 RCW provides that two or more local government entities may, by Interlocal agreement under Chapter 39.34 RCW, form together or join a pool or organization for the joint purchasing of insurance, and/or joint self-insurance, to the same extent that they may individually purchase insurance, or self-insure.

An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The AWC Trust HCP was formed on January 1, 2014 when participating cities, towns, and non-city entities of the AWC Employee Benefit Trust in the State of Washington joined together by signing an Interlocal Governmental Agreement to jointly self-insure certain health benefit plans and programs for participating employees, their covered dependents and other beneficiaries through a designated account within the Trust.

As of December 31, 2015, 261 cities/towns/non-city entities participate in the AWC Trust HCP.

The AWC Trust HCP allows members to establish a program of joint insurance and provides health and welfare services to all participating members. The AWC Trust HCP pools claims without regard to individual member experience. The pool is actuarially rated each year with the assumption of projected claims run-out for all current members. The AWC Trust HCP includes medical insurance through Group Health, Regence BlueShield and Asuris Northwest Health, dental insurance through Delta Dental of Washington, and vision insurance through Vision Service Plan. Eligible members are cities and towns within the state of Washington. Non-City Entities (public agency, public corporation, intergovernmental agency, or political subdivision within the state of Washington) are eligible to apply for coverage into the AWC Trust HCP, submitting application to the Board of Trustees for review as required in the Trust Agreement.

Participating employers pay monthly premiums to the AWC Trust HCP. The AWC Trust HCP is responsible for payment of all covered claims. The AWC Trust HCP purchases stop loss insurance for Regence/Asuris plans at an Individual Stop Loss (ISL) of \$1.5 million through Life Map, and Group Health ISL at \$750,000 through Sun Life. The aggregate policy is for 200% of expected medical claims.

Participating employers contract to remain in the AWC HCP for a minimum of three years. Participating employers with over 250 employees must provide written notice of termination of all coverage a minimum of 12 months in advance of the termination date, and participating employers with under 250 employees must provide written notice of termination of all coverage a minimum of 6 months in advance of termination date. When all coverage is being terminated, termination will only occur on December 31. Participating employers terminating a group or line of coverage must notify the HCP a minimum of 60 days prior to termination. A participating employer's termination will not obligate that member to past debts, or further contributions to the HCP. Similarly, the terminating member forfeits all rights and interest to the HCP Account.

The operations of the Health Care Program are managed by the Board of Trustees or its delegates. The Board of Trustees is comprised of four regionally elected officials from Trust member cities or towns, the Employee Benefit Advisory Committee Chair and Vice Chair, and two appointed individuals from the AWC Board of Directors, who are from Trust member cities or towns. The Trustees or its appointed delegates review and analyze Health Care Program related matters and make operational decisions regarding premium contributions, reserves, plan options and benefits in compliance with Chapter 48.62 RCW.

#### **Note 6 - Pension Plans**

Substantially all of the City's full-time and qualifying part-time employees participate in the PERS and LEOFF retirement plans administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit and defined contribution retirement plans.

The State Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems, a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems  
Communications Unit  
P.O. Box 48380  
Olympia, WA 98540-8380

Also, the DRS CAFR may be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).

The City also participates in the Volunteer Fire Fighters' and Reserve Officers' Relief and Pension Fund (VFFRPF) administered by the State Board for Volunteer Fire Fighters and Reserve Officers. Detailed information about the plan is included in the State of Washington CAFR available from the Office of Financial Management website at [www.ofm.wa.gov](http://www.ofm.wa.gov).

At June 30, 2015 (the measurement date of the plans), the City's proportionate share of the collective net pension liabilities, as reported on the Schedule 09, was as follows:

	Allocation %	Liability (Asset)
PERS 1 UAAL	0.013463%	\$ 704,240
PERS 1	0.001223%	\$ 63,974
PERS 2/3	0.017389%	\$ 621,319
LEOFF 2	0.065759%	\$ (675,871)

## LEOFF Plan 2

The City also participates in the LEOFF Plan 2. The Legislature, by means of a special funding arrangement, appropriates money from the state general fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the state constitution and could be changed by statute.

### **Note 7 – Subsequent events**

#### **Bond Refinancing**

On April 28, 2015 DuPont City Council passed a Bond Ordinance authorizing the refinancing of the Civic Center debt. On June 4, 2015 the first portion of the bonds were issued, redeeming \$8,240,000 of the \$15,960,000 outstanding certificates of participation and issuing \$9,240,000 in LTGO bonds at a significantly lower interest rate. On March 23, 2016 the remaining certificates of participation were redeemed issuing \$7,480,000 in general obligation bonds. Although the principal amount of the debt has increased, the overall estimated savings to the City over the life of the debt for the second issuance is \$1,116,249 with a net percentage savings of 15%.

#### **Department of Retirement Services Settlement**

The City of DuPont received an audit from the Washington State Department of Retirement Systems (DRS) in 2013. The scope of the audit was to ensure that individuals required to be enrolled and reported as members of the various retirement systems were reported, and to ensure that worker status was correctly determined. DRS concluded that the City's then-contracted Fire Chief, Museum Manager, and Police Chief were functioning as employees and should have been paid and reported as such to DRS. They further concluded that since the contracted Fire Chief was a LEOFF 1 retiree, he should not have been receiving his pension during the term of his contract with the City. DRS ruled that all pension payments paid to the contracted Fire Chief during the term of his contract with the City were overpayments. DRS assessed the City with repayment of the contracted Fire Chief's pension overpayments as well as amounts that should have been paid

into DRS on behalf of the contracted Museum Manager and Police Chief. In February 2016 the City entered into a settlement agreement with DRS for the total owed less any interest or penalties. The total assessment was \$601,157.26. Amounts are due according to the schedule below.

<b>Year</b>	<b>Amount</b>
2016	\$ 337,000.00
2017	\$ 124,157.26
2018	\$ 140,000.00
<b>Total</b>	<b>\$ 601,157.26</b>

**City of DuPont**  
**Schedule of Liabilities**  
**For the Year Ended December 31, 2015**

<b>ID. No.</b>	<b>Description</b>	<b>Due Date</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
<b>General Obligations</b>						
251.11	2015 GO Refunding Bonds	1/1/2039	-	9,240,000	265,000	8,975,000
263.51	2009 Certificates of Participation	1/1/2031	15,960,000	-	8,585,000	7,375,000
	<b>Total General Obligations:</b>		<b>15,960,000</b>	<b>9,240,000</b>	<b>8,850,000</b>	<b>16,350,000</b>
<b>Revenue Obligations</b>						
263.12	AT&T Refund of Taxes Paid Claim	12/31/2015	2,236	-	2,236	-
263.12	Washington State Dept of Retirement	11/30/2018	555,610	46,031	-	601,642
259.12	Compensated Absences		235,990	-	19,346	216,644
263.82	2008 Public Works Trust Fund	7/1/2019	157,224	-	31,445	125,779
264.30	Pension liabilities		-	1,389,533	-	1,389,533
	<b>Total Revenue Obligations:</b>		<b>951,060</b>	<b>1,435,564</b>	<b>53,027</b>	<b>2,333,598</b>
<b>Assessment Obligations</b>						
253.11	Utility Local Improvement District-Historic Sites	2/1/2021	303,321	-	46,054	257,267
	<b>Total Assessment Obligations:</b>		<b>303,321</b>	<b>-</b>	<b>46,054</b>	<b>257,267</b>
	<b>Total Liabilities:</b>		<b>17,214,381</b>	<b>10,675,564</b>	<b>8,949,081</b>	<b>18,940,865</b>

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as [fraud](#), state [whistleblower](#) and [citizen hotline](#) investigations.

The results of our work are widely distributed through a variety of reports, which are available on our [website](#) and through our free, electronic [subscription](#) service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

### Contact information for the State Auditor's Office

<b>Public Records requests</b>	<a href="mailto:PublicRecords@sao.wa.gov">PublicRecords@sao.wa.gov</a>
<b>Main telephone</b>	(360) 902-0370
<b>Toll-free Citizen Hotline</b>	(866) 902-3900
<b>Website</b>	<a href="http://www.sao.wa.gov">www.sao.wa.gov</a>